

# WA STATE STANDARDS FOR PFAS IN DRINKING WATER

State Board of Health June 12, 2024

# Speakers

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# Overview

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- What are PFAS?
- State Action Levels (SAL)
- SAL Rule Implementation
- EPA Maximum Contaminant Levels (MCLs) and SAL Comparison



# Perfluoroalkyl and Polyfluoroalkyl Substances (PFAS) Nonstick, Stain and Water Resistant, Heat Stable



## Some PFAS are PBTs

Persistent  
in the  
environment

Bioaccumulate  
in humans

Toxic  
at low levels

# Health Concerns

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## In Humans

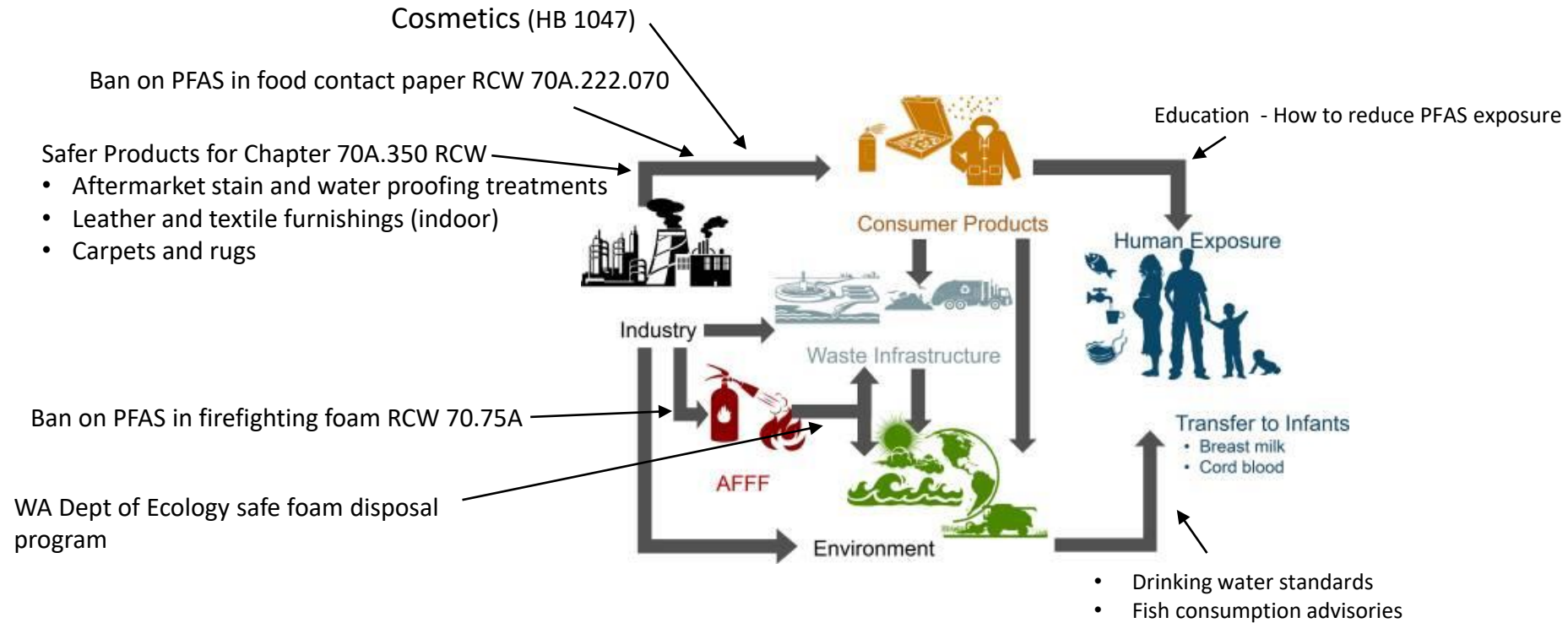
- Increased serum cholesterol
- Altered liver enzymes
- Reduced immune response to vaccines
- Lower birth weight
- Blood pressure problems during pregnancy
- Increase risk of thyroid disease
- Increased risk of cancer (kidney and testicular)



## In Laboratory Animals

- Liver toxicity
- Developmental toxicity
- Reproductive toxicity
- Immune toxicity
- Endocrine disruption
- Tumors in liver, pancreas, testes

# WA State Action to Address PFAS



Source: Sunderland EM et al. (2019) **A review of the pathways of human exposure to poly- and perfluoroalkyl substances (PFASs) and present understanding of health effects.** <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC6380916/>



# SALs set to be Health Protective

- A level in water expected to be without appreciable health effects over a lifetime of exposure, including in sensitive groups.
- Based on best available science at the time.





# State Action Level (SAL) vs. Maximum Contaminant Level (MCL)

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## SAL

Set as close to Public Health Goal as possible...

Considering:

- Technical feasibility



## MCL

Set as close to Public Health Goal as possible...

Considering:

- Technical feasibility
- Cost-benefit

**Limit is Enforced**

# A SAL is a Bridge to an MCL

- SALs **require** testing, public notification and **guide** public health response to results.
- Testing helps define scope of problem and necessary funding and resources.
- Testing data is needed to develop state cost-benefit analyses for Maximum Contaminant Levels (MCL).



# 2021 State Action Levels (SALs)

## Features:

- Sets action levels for 5 PFAS.
- Requires PFAS testing by most Group A water systems.
- Requires notification of customers.
- Requires follow-up monitoring.
- Effective date: Jan 1, 2022.
- Mitigation of water is not required, but systems are encouraged to follow public health advice and funding support is available.



<b>Drinking water Contaminant</b>	<b>SAL (parts per trillion)</b>
PFOA	10
PFOS	15
PFNA	9
PFHxS	65
PFBS	345

## Implementation of the PFAS SALs

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- Initial PFAS test required between Jan 2023 - Dec 2025 (EPA methods 533 or 537.1)
- SALs apply to Group A public Water Systems
  - 2,209 Community systems
  - 318 Nontransient, Noncommunity systems
  - ?/1,577 Transient Noncommunity (only asked to test if near a detection)
- Voluntary free testing program – 2022/23 reopening 2024/25

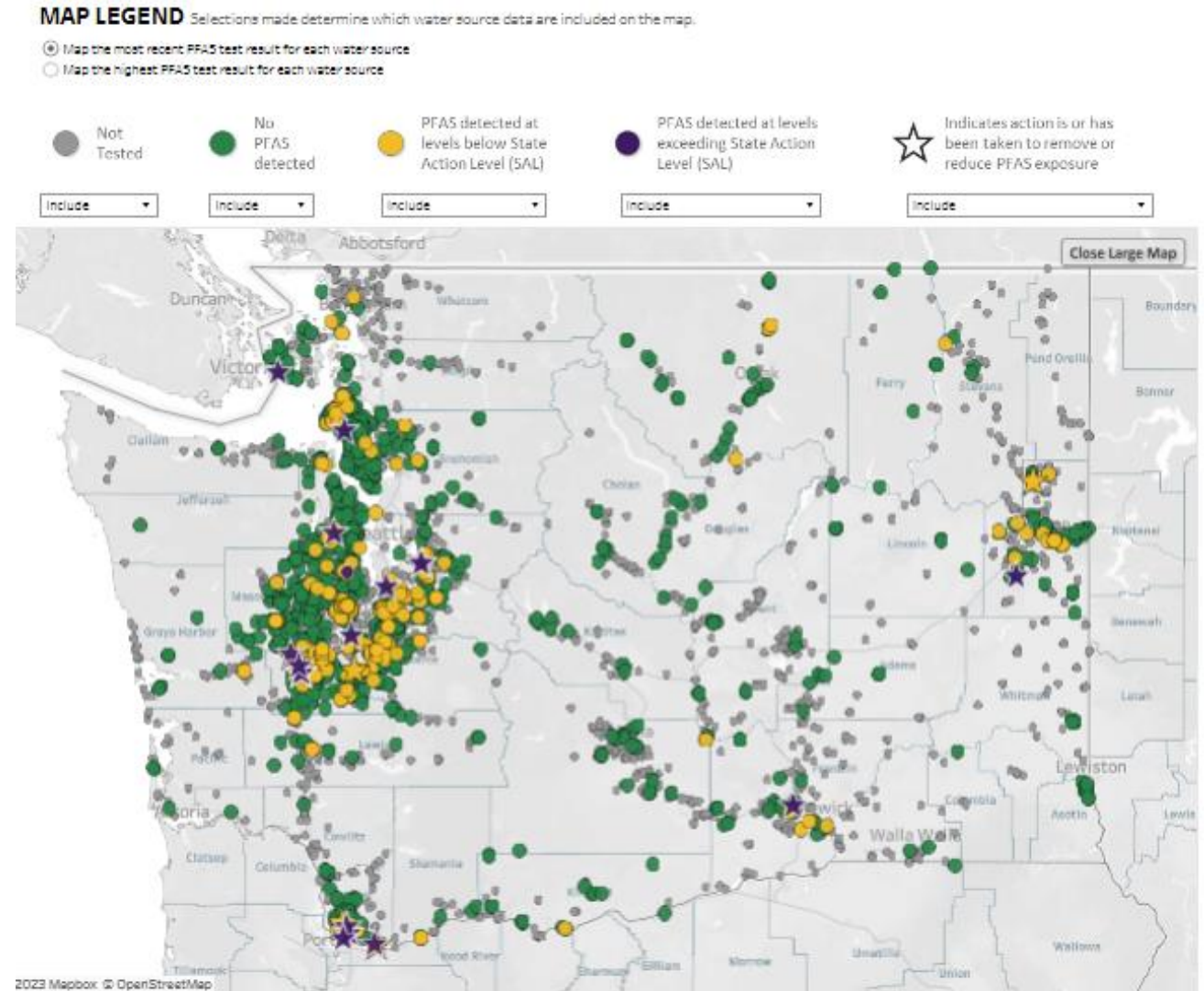


# Map of PFAS Drinking Water Testing

Only includes samples for Group A water systems complying with new state rule.

- Doesn't include historical water testing results yet.
- Doesn't include military testing yet.
- Doesn't include private well results.

<https://doh.wa.gov/data-and-statistical-reports/washington-tracking-network-wtn/pfas>





# U.S. Environmental Protection Agency (EPA) MCLs and SAL Comparisons



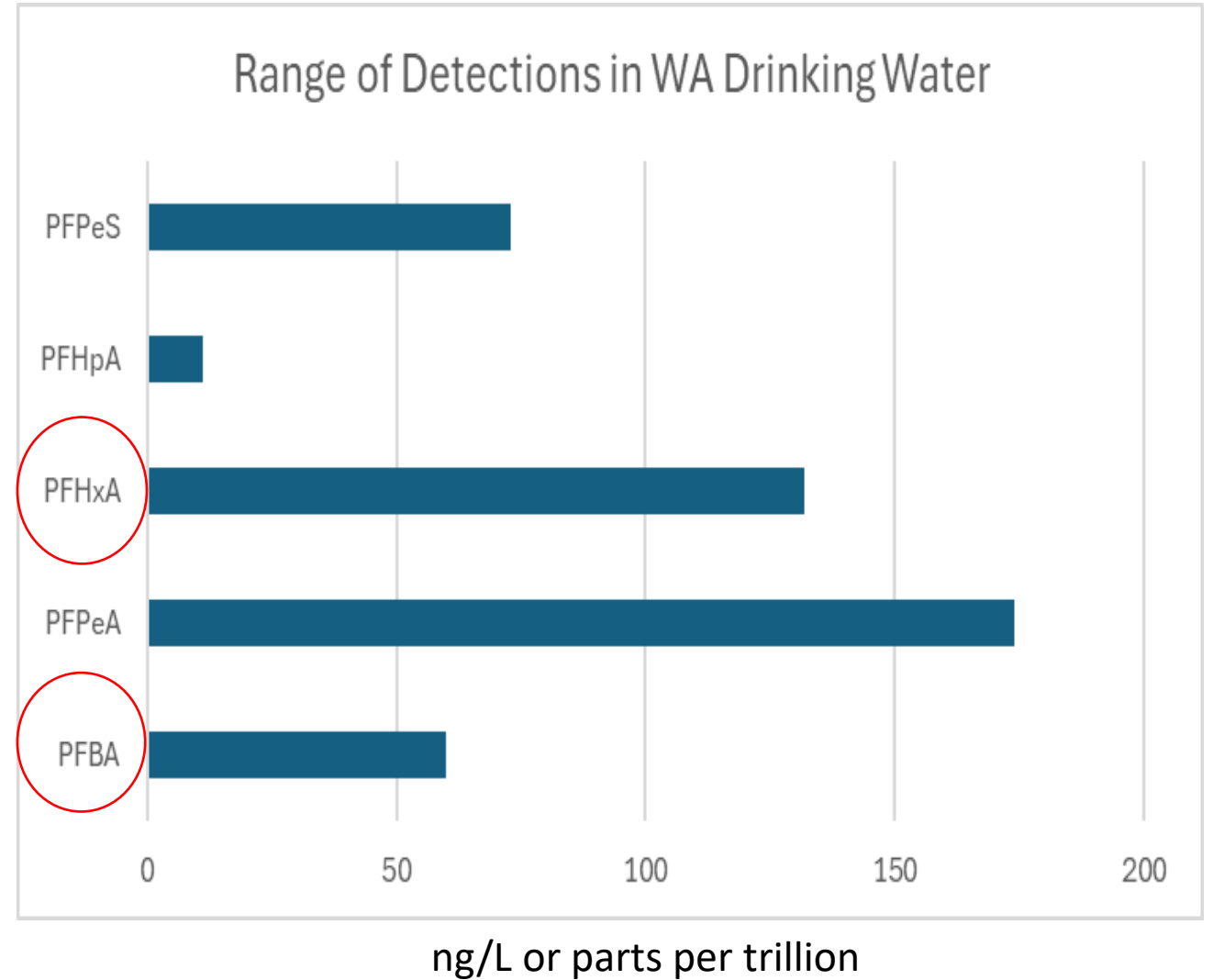
## EPA's New Science

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- PFOA, PFOS = Likely human carcinogens
- PFNA, PFHxS – based on Agency for Toxic Substances and Disease Registry (ASTDR) toxicity values
- GenX and PFBS – based on EPA toxicity values
  
- Group MCL- PFHxS, PFNA, PFBS, GenX
  - Assume effects are additive
  
- EPA has toxicity values for PFBA and PFHxA, did not include.

## Other PFAS

- Five other PFAS frequently detected.
- No SAL to guide action.
- Develop state health recommendation?
- Adopt SAL?
- State MCL?



*Note: Range shown doesn't include one water system with multiple PFAS at very high levels in San Juan County (outlier).*

# Evolving Health Guidelines for Drinking Water (ng/L or ppt)

## EPA Health Advisories 2016

PFOA	70
PFOS	70

## WA SALs 2021

PFOA	10
PFOS	15
PFNA	9
PFHxS	65
PFBS	345

*Non-cancer endpoints sufficiently protective of cancer endpoint*

## EPA Health Advisories 2022

PFOA	0.004
PFOS	0.02
PFBS	2000
GenX	10

2024: EPA withdrew it's interim HALs for PFOA and PFOS

## EPA Final MCLs 2024

PFOA	4
PFOS	4
PFHxS	10
PFNA	10
GenX	10

Grouped MCL for PFBS, GenX, PFNA & PFHxS

# Impact of Federal MCLs

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- Federal MCLs supersede SALs when MCL rule is adopted.
- WAC 246-290-315(8) states:

“Upon federal adoption of an MCL, the federal MCL will supersede a SAL or a less stringent state MCL, and the associated requirements, including for monitoring and public notice. If the federally adopted MCL is less stringent than a SAL or state MCL, the board may take one of the following actions:

  - (a) Adopt the federal MCL; or
  - (b) Adopt a state MCL, at least as stringent as the federal MCL, using the process in subsections (6) and (7) of this section.”

*(emphasis added)*



# State vs. EPA MCLs for PFAS in Drinking Water (ng/L or parts per trillion)

Individual PFAS	WA State Action Levels (2021)	EPA MCL (2024)
PFOA	10	4
PFOS	15	4
PFNA	9	10
PFHxS	65	10
GenX	-	10

Group MCL (Hazard Index*)		HBWC used in hazard index*
PFNA	9	10
PFHxS	65	10
PFBS	345	2,000
GenX	-	10

*\*Health-based water concentration (HBWC) are the “acceptable” values used to create a ratio of observed/acceptable for each of 4 PFAS. If the ratios add up to more than 1.0, the hazard index MCL is exceeded, and action must be taken to lower PFAS.*

# Comparing SAL/MCL Requirements

Action	SAL	MCL
<b>Sampling</b>		
Initial	One sample unless detection then verification and quarterly	Two samples small groundwater – four large or surface water
Baseline	Quarterly for detections until reliably and consistently below MCL. Every 3 years for non-detect.	Quarterly starting June 2027 for detection, 3 years for non-detect starting June 2027
<b>Public Notification</b>		
Annual Consumer Confidence Report (CCR)	Any detection requires CCR notification currently	Any detection for initial or baseline starts June 2027
Tier 2 (30 day) notification	Required for any SAL exceedance	Required for MCL exceedance after June 2029
<b>Treatment</b>	Recommended, not required	Required for MCL exceedance after June 2029

Questions?

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